

PLANNING APPLICATION REPORT**REF NO:** CM/1/08/**LOCATION:** The Old Piggery
The Street
Climping**PROPOSAL:** Change of use of Piggery (and building conversion works) from agriculture offices, laundry, stores/archives, toilets & associated facilities**SITE AND SURROUNDINGS****DESCRIPTION OF APPLICATION**

The planning application is for the conversion of a redundant 390 square metres piggery from agricultural use to use for offices, stores, toilets, laundry and associated facilities in connection with Bairds farmshop.

The applicant's agent indicates that the piggery proposal is intended to provide a solution to the farmshop's needs and lead to the removal of portabin off-site and the other relocated to the rear car park of the farmshop as somewhere for staff to change.

The change of use involves retaining existing walling on three sides and enclosing the remaining open fronted side elevation by brick/glass/blocks/cladding and replacing the corrugated asbestos roof with suitably coloured and similarly pitched roof materials as existing. The piggery lies within the existing farm complex of buildings and parking will be formed from the existing hardstanding. The same farm access will be used as currently exists. 6 car parking spaces have been allowed for on the basis that 4 staff will work in the building.

Accompanying the planning application is a Structural Appraisal. The Applicant's Structural Appraisal indicates the pig sty building could be converted into office use without major demolition or rebuilding.

SITE AREA

0.39 Hectare

RESIDENTIAL DEVELOPMENT DENSITY(NET)

N/A

TOPOGRAPHY

Predominately flat.

TREES

None of any significance affected by the proposed

development.

BOUNDARY TREATMENT

Open boundaries to the north and east. Hedging along the western boundary.

SITE CHARACTERISTICS

The building is of brick/stone construction with a corrugated roof. The location of building is at the edge of the farm complex of buildings known as Hobbs Farm.

CHARACTER OF LOCALITY

The piggery building lies within the existing farm complex of buildings. Part of the farm building has been converted into a candle shop. Along Climping Street there are two-storey dwellings whilst to north is the farm shop.

RELEVANT SITE HISTORY

Reference	Description	Decision
CM/11/07/	Change of use from agriculture to fishing tackle shop	Approve Cond 15-08-2007
CM/25/07/	Change of use to craft retail.	Approve Cond 12-12-2007

The portacabin at the framshop is a matter being investigated by compliance. Incorporation of changing room facilities into the converted/rebuilt building is not practical as such facilities for staff such as meat handling/butchers staff near the shop. A planning condition is recommended controlling lighting.

REPRESENTATIONS

Representations received:

Climping Parish Council

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Clymping Parish Council accepts that Arun District Council will probalby grant permission for this application by default. However they would like to raise some matters of serious concern and hope that the Planning Department will impose the following conditions.

1. Deletion of footway. There is no recognised footpath or track access across the field from farm shop to the piggery and this must never be permitted. The land must remain cultivated.
2. Portacabins at Farmshop linked to this application. why should one portacabin be allowed to remain in the car park. Space for changing staff facilities should be created in the store.
3. No intrusive lighting should be permitted in the future as this would have a serious

DEVELOPMENT PLAN POLICIES

West Sussex Structure Plan	LOC1	Locational Strategy
	LOC2	The Countryside
	NE8	Rural Needs
	CH1	Character
	ERA2	Nature conservation
	DEV1	High Quality Development
Arun District Local Plan:	GEN3	Protection of the Countryside
	GEN7	The Form of New Development
	GEN30	Protection of Species
	DEV1	Conversion of Rural Buildings for Industrial or Business Use
	AREA10	Strategic Gaps

PLANNING POLICY GUIDANCE

PPS1	Delivering Sustainable Development
PPS7	Sustainable development in rural areas
PPG13	Transport
PPG4	Industrial and Commercial Development

POLICY COMMENTARY**PLANNING**

The above policies combine to describe the criteria against which the application will be assessed particularly with regard to visual and residential amenity.

DEVELOPMENT PLAN AND/OR LEGISLATIVE BACKGROUND**PLANNING**

Section 38(6) of the Planning and Compulsory Purchase Act 2004 states:-

"If regard is to be had to the development plan for the purpose of any determination to be made under the planning Acts the determination must be made in accordance with the plan unless material considerations indicate otherwise."

The proposal is considered to conflict with the relevant Development Plan policies permitting the conversion of rural buildings for business use in that rebuilding of the piggery is necessary to accommodate the business use. There are other considerations that contained in PPS7 that would allow permission. PPS7 is supportive of replacement of existing buildings of permanent design and construction in the Countryside for economic development purposes. Furthermore the proposal is not considered to have a materially adverse effect on the visual amenities of the locality or the residential amenities of the

effect on neighbouring properties.

4. Local residents are concerned about traffic movements at this narrow point in the lane and contest the '8' car movements a day. This is clearly erroneous given the four people working on site and the laundry, plus all the other numerous callers ^{that} a business of this type generates.

5. The partially demolished flint wall at the entrance should be reinstated in keeping with The Pound and other similar walls in Clymping Street.

6. This building must have permission for office use only in perpetuity and must never be allowed to be extended in size or raised in height.

7. No more development of new buildings or light industry should be allowed on this site, in this sensitive area of Clymping, south of the A259.

12 letters of objection have been received commenting on the following main issues:-

- too much traffic in Clymping Street. Proposal will create additional traffic
- site access out of site almost blind
- covenant indicates no new buildings south of A259
- Clymping Street is almost entirely residential
- use merely relocates staff from farm shop
- application cites minimal vehicle movements and staffing but these are likely to be only short term conditions as the shop expands.
- no reason why facilities cannot be packed within boundaries of site
- potential industrialisation by stealth which ^{via} a series of incremental planning applications over months and years could turn a dilapidated piggery into a mini industrial estate
- two planning applications on this site CM/11/07 and CM/25/07 had conditions attached preventing any extension or alteration of buildings unless permission is granted
- application involves significant conversion or alteration
- proposal would involve development within the Littlehampton to Middleton Strategic Gap
- lack of need
- likelihood that path will appear through field between shop and new use
- limit the hours of use
- loss of privacy to residents

Comments on Representations received:

None

CONSULTATIONS

Head of Highways and Transport

Environmental Health - John Green

Consultations responses received:

County Highways - Comments awaited

Comments on Consultation responses:

None.

POLICY CONTEXT

Designation applicable to site:

Outside Built-up Area

field. To the south west, 1 and 2 Hobbs Cottages are approximately 10-15 metres distant from the hardstanding areas associated with the use and separated from the site from another farm building within the complex and the field referred to. There is not considered to be an impact on the Strategic Gap because the building is already existing and the use therefore is not considered to affect significantly the gap.

County Highways comments on the traffic generation of the proposed use and the highway safety implications will be reported at the meeting.

Accompanying the planning application is a Bat and Owl Survey which indicates that it is unlikely that bats have used or are likely to use these buildings and there is no evidence of use by Barn Owls.

It is therefore recommended that the planning application be approved subject to comments of County Highways and ^{receipt of plans shown} improved appearance to the building. Additionally the time period for further comments arising from additional publicity of the application expires after committee. Therefore the decision is recommended to be delegated to the Chairman of Planning committee and the Head of Development and Planning.

RECOMMENDATION

APPROVE CONDITIONALLY

- 1 The development hereby permitted shall be begun before the expiration of 3 years from the date of this permission.

Reason: To comply with Section 91 of the Town and Country Planning Act 1990 (as amended).

- 2 No development shall be carried out unless and until a schedule of materials and finishes and samples of such materials and finishes to be used for external roofs of the proposed building and part rebuild gables have been submitted to and approved by the Local Planning Authority and the materials so approved shall be used in the construction of the building/extension.

Reason: To enable the Local Planning Authority to control the development in detail in the interests of amenity/setting of the the Listed Building/ by endeavouring to achieve a building of visual quality in accordance with policies DEV1 of the West Sussex Structure Plan and GEN7 of the Arun District Local Plan.

- 3 Before the use of this building hereby permitted commences, details of the type and siting of external floodlighting/security lighting shall be submitted and approved in writing by the local planning authority. The approved lighting shall be erected in accordance with the approved details.

Reason: To safeguard the amenities of neighbouring amenities of neighbouring properties and their occupiers in accordance with policies DEV1 of West Sussex

adjoining properties, nor would it have an adverse impact upon the established character of the surrounding area.

OTHER MATERIAL CONSIDERATIONS

It is considered that there are no other material considerations to warrant a decision otherwise than in accordance with the Development Plan and/or legislative background.

CONCLUSIONS

The application site lies within an area of Countryside and Strategic Gap between Middleton and Littlehampton. Policies for the Countryside allow for the conversion of rural buildings to employment use but not proposals involving rebuilding. Policy DEV1 indicates though that the building is structurally sound, of permanent construction and capable of conversion without rebuilding or significant alteration or extension. The submitted structural survey does indicate that the building is structurally sound in terms of existing walling but together with the submitted plans indicates that a new roof and new walling for the open bay of the building is necessary. The new roof also involves new part gable walling at the two ends of the building. It is therefore considered that the proposal is contrary to the Development Plan as the local plan policy DEV1 indicates that the building should be capable of conversion without rebuilding or significant alteration or extension.

However PPS7 indicates that the Government is supportive of the replacement of suitably located, existing buildings of permanent design and construction in the countryside for economic development purposes. The statement also indicates that the replacement of buildings should be favoured where this would result in a more acceptable and sustainable development than might be achieved through conversion, for example, where the replacement building would bring about an environmental improvement in terms of the impact of development on its surroundings and the landscape. In this case it is considered that the rebuilding is justified given the need put forward on economic development grounds. The applicant has indicated that the farmshop has a lack of floor space to house the laundry and also office staff as the business has grown ^{legally with} and the requirements of modern health and hygiene regulations and the increased paperwork associated, with produce delivered daily. On this basis there is considered a justified need for the rebuilding of the piggery.

Visually the rebuilding and associated alterations are not considered to affect the character and the appearance of the area. The applicant is amending the plans to minimise the number of new openings and give the building a more rural appearance. Furthermore no new areas of hardstanding are being created to cater for carparking. It is not considered that there will be any significant adverse impact on neighbour's amenities. There will be noise and activity associated with the new use but this is not considered significant especially given that the previous lawful farm use, a piggery, ^{is a lawful use} and associated noise and disturbance with this. The converted building and external areas are considered to be sufficient distance from the nearest neighbouring properties to avoid significant impact. The building and external areas are a minimum distance of ~~17~~ ¹⁰ metres from 1 Langmead Close to the east and separated by a

Structure Plan and GEN7 of the Arun District Council.

- 4 No raw materials, finished or unfinished products or parts, crates, packing materials or waste shall be stacked or stored on the site except within the buildings or storage areas at any time approved by the Local Planning Authority.

Reason: To safeguard the amenities of neighbouring properties in accordance with policies DEV1 of the West Sussex Structure Plan and GEN7 of the Arun District Local Plan.

- 5 No plant, machinery, equipment or storage associated with the use hereby permitted shall take place any where on the site except within the subject building.

Reason: In the interests of the amenities of the locality in accordance with policies DEV1 of the West Sussex Structure plan and GEN7 of the Arun District Local Plan.

- 6 INFORMATIVE:

Summary of Reasons for Grant Article 22(1) General Development Procedure Order 1995

SUMMARY

This planning permission was granted because, although the proposed development does not comply with the policy in the Development Plan listed below in that the policy allows for the conversion of rural buildings for business use but not rebuilding. There are material considerations which indicate that it can be granted. These material considerations are that PPS7 is supportive of replacement of buildings in the Countryside for economic development purposes. Furthermore the proposal is not considered to have a materially adverse effect on the visual amenities of the locality or the residential amenities of neighbouring properties nor would it have an impact upon the established character of the surrounding area..

RELEVANT POLICIES

STRUCTURE PLAN:

LOCAL PLAN:DEV1

NATIONAL POLICIES:

This paragraph is to comply with Article 22 General Development Procedure Order 1995

